

Federal Communications Commission

NEPA Compliance for Positive Train Control

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Overview of NEPA

- Federal agencies must consider significant environmental impacts of major federal actions
 - Incorporates compliance with other federal environmental statutes
- If action may have a significant environmental impact, an Environmental Assessment (EA) must be prepared
- Agency must issue a Finding Of No Significant Impact (FONSI) before action can proceed
 - If agency can't issue FONSI, Environmental Impact Statement required
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FCC NEPA Rules

- EA required under two circumstances
 - Action meets one or more of specific criteria stated in rules
 - FCC orders EA in response to petition or on own motion
- Requirement applies independent of any Section 106 exclusion
- Collocations are generally excluded (with defined) exceptions)

FCC Triggers for EA

- May affect historic properties or Indian religious sites
 - Required if adverse effect found through Section 106 process
- May affect threatened or endangered species
 - Required if USFWS required formal consultation and Biological Assessment
- Located in 100-year floodplain

FCC Triggers for EA (2)

- Located in designated wilderness area or wildlife preserve
- Significant change in surface features (typically wetland fill)
- High intensity white lights in residentially zoned neighborhood
- Radiofrequency exposure in excess of FCC guidelines
- Structure over 450 feet tall

Contents of EA

- Must address all factors in 47 CFR 1.1307(a) and (b)
- Specific expectations for each factor spelled out in EA checklist
- Checklist tailored to PTC wayside poles posted at <u>http://www.fcc.gov/encyclopedia/positive-train-</u> <u>control-ptc</u>

Contents of EA – Endangered Species

- Protected species not present
 - Relevant documentation (typically IPaC response)
- Protected species present but not affected
 - Determination by USFWS or own qualified biologist
- Not likely to Adversely Affect protected species
 - USFWS concurrence
- Likely to Adversely Affect protected species
 - USFWS incidental take statement

Contents of EA – Historic Properties/Indian Religious Sites

- TCNS file number or alternative agreement(s)
- If excluded, basis for exclusion
- If no adverse affect, SHPO/Tribal Nation concurrences or explanation of why concurrences not needed
- If adverse effect, Adverse Effect Agreement or FCC decision on avoidance/mitigation
- All relevant correspondence

Contents of EA – Floodplain/Wetland

- 100-year floodplain
 - FEMA map
 - If in floodplain, showing construction will be at least 1 foot above floodplain
- Wetland fill
 - USACE map
 - If in wetland but no fill, showing no fill is needed
 - If wetland fill, USACE permit or other authorization Federal Communications Commission

Contents of EA – Other Factors

- Wilderness area/wildlife preserve
 - Relevant databases, maps, etc.
 - If in protected area, relevant approvals or permits
- High-intensity white lights
 - Showing will not use high-intensity white lights or not in residentially zoned area
- Radiofrequency exposure
 - Showing of compliance with Commission guidelines
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Filing of EAs

- File as attachment to FCC form 601
 - Recommended separate attachments for body of EA and each supporting document or group of related documents
- Electronic filing in Universal Licensing System (ULS) preferred
 - Requires FCC Registration Number (FRN) associated with license
 - Class 1 freights can get FRN from PTC-220 Federal Communications Communication

Manual Filing Alternative

- If FRN not available, email completed form 601 with attachments to <u>PTCQuestions@fcc.gov</u>
 - Request waiver of electronic filing and signature rules 1.913(b), 1.917(a), 1.917(d) (Questions 11a and 11b)
 - Include separate attachment stating justification for waiver
- FCC staff will upload application into ULS

EAs Covering Multiple Sites

- Up to 999 sites can be addressed in a single EA attached to a single form 601
 - Must all be associated with same license
 - Fact patterns should be sufficiently similar for easy understanding
- Complete a separate Schedule D for each site

Recommended Additional Attachments

- NEPA cover sheet
- TCNS summary
- Attach multiple versions if information not the same for all sires in submission

Railroad: State(s)/County(ies): Sites Covered: [List coordinates]

| NEPA Category | May Have Significant Impact (Y/N)? | Pages in EA | Attachment(s) |
|------------------------------|------------------------------------|-------------|---------------|
| Designated Wilderness Area | | | |
| Designated Wildlife Preserve | | | |
| Threatened or Endangered | | | |
| Species & Critical Habitats | | | |
| Historic Properties | | | |
| Indian Religious Sites | | | |
| Floodplain | | | |

| Significant Changes to Surface | | |
|---------------------------------|--|--|
| Features (wetland fill, | | |
| deforestation, water diversion) | | |
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| High-intensity white lights in | | |
| residential neighborhood | | |
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| RF exposure in excess of FCC | | |
| guidelines | | |
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Railroad: State(s)/County(ies): Sites Covered: [list coordinates]

Method Concluded

| Tribe Name | TCNS Notation No | Tribe Agreed No | Tribe Did Not Reply to | FCC Decision (include | Relevant |
|------------|-----------------------|------------------------|------------------------|-----------------------|---------------|
| | Reply Means No | Further Pre- | Contacts and FCC Did | date) | Attachment(s) |
| | Interest | Construction Process | Not Direct Further | | |
| | | Required (include date | Tribal Participation | | |
| | | and nature of | (include date referred | | |
| | | memorializing | to FCC) | | |
| | | document) | | | |
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Processing of EAs

- Placed on Public Notice within one week
- 30-day comment period
- Staff may request additional information
 - Will not delay processing if timely response and no material change
- If no issues or petitions to deny, FONSI ordinarily granted within 45 days
- Can sever application if petition filed against fewer than all sites
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Additional Information/Assistance

- <u>http://www.fcc.gov/encyclopedia/positive-train-control-ptc</u>
- <u>PTCQuestions@fcc.gov</u>
- ULS Support: <u>https://esupport.fcc.gov/request.htm_or</u> (877) 480-3201
- Don Johnson, <u>Donald.johnson@fcc.gov</u>, (202) 418-7444
- Jeffrey Steinberg, <u>Jeffrey.steinberg@fcc.gov</u>, (202)
 418-0896